## BALTIMORE COUNTY PUBLIC SCHOOLS

DATE: December 16, 2008
TO: BOARD OF EDUCATION
FROM: Dr. Joe A. Hairston, Superintendent

SUBJECT: FINANCIAL REPORT - FOR THE MONTHS ENDING OCTOBER 31, 2007 AND 2008

ORIGINATOR: J. Robert Haines, Esq., Deputy Superintendent
RESOURCE
PERSON (S): Barbara S. Burnopp, Chief Financial Officer
Patrick M. Fannon, Controller

## INFORMATION

Attached is the General Fund Comparison of FY2008 and FY2009 Revenues, Expenditures, and Encumbrances - Budget and Actual for the periods ended October 31, 2007 and 2008.

General Fund Comparison of FY2008 and FY2009 Revenues, Expenditures, and Encumbrances-Budget and Actual

These data are presented using Maryland State Department of Education categories. Amounts included reflect actual revenues, expenditures and encumbrances to date and do not reflect forecasts of revenues and expenditures. Figure 1 presents an overview of the FY2008 and FY2009 General Fund Revenue Budget. Figure 2 provides an overview of the FY2009 General Fund Expenditure Budget. Figure 3 compares the percent of the budget obligated as of October 31, 2007 and 2008. Figure 4 is a comparative statement of budget to actual revenues, expenditures and encumbrances.


Figure 1

## Year-to-Date Comparison

- Baltimore County - The FY2009 county appropriation increased $\$ 28.4$ million, $4.6 \%$ over the FY2008 budget. County funds are drawn based on cash flow requirements. Year-to-date county revenue recognized is $\$ 123.8$ million, $19.2 \%$ of the budget, as compared to $\$ 98.5$ million, $15.9 \%$ of the budget for FY2008. The significant increase over the prior year was a result of the timing of the funds received in October.
- State of Maryland - The FY2009 state appropriation increased $\$ 8.3$ million, $1.6 \%$ over the FY2008 budget. The minimal increase in the budgeted revenue is a result of the state significantly restricting increases in funding. The majority of state funds are received bimonthly in equal installments. As of October 2008, two of the state payments had been received.
- Other Revenues - The other revenue budget is comprised of re-appropriations of funds from the prior year's fund balance, out-of-county living arrangement payments from other local education agencies, which are estimated to be $\$ 3.7$ million and are generally collected at year-end, tuition and sundry revenues. The year-to-date revenue includes the re-appropriation of $\$ 3$ million of the prior year's fund balance, tuition and other revenues of approximately $\$ 3.1$ million.


Figure 2 (Detail included in Figure 4)
Total expenditures and encumbrances - Year-to-date expenditures and encumbrances through October 2008 are $\$ 398.1$ million, $34 \%$ obligated compared to $\$ 349.5$ million, $30.8 \%$ obligated, for the same period in FY2008. Salary expenditures within categories that are primarily comprised of 12-month positions (e.g., Administration, Mid-Level Administration, Operation of Plant, Maintenance of Plant, and Capital Outlay) average $32 \%$ of the budget amount and are in line considering the percent of the fiscal year that has elapsed. Salary expenditures in categories with large concentrations of 10-month school-based personnel (e.g., Instructional Salaries, Special Education, Student Personnel, Health Services, and Transportation) average 25\% of budget. The increase in salary expenditures over the prior year is the result of one additional payroll in October this year.

The increase of $\$ 20$ million in budgeted salary expense is primarily attributable to annual step increases for all existing employees. Funding is also provided in salary expenses for Vincent Farm Elementary School and the Imagine Discovery Charter School. Positions previously funded by Third Party Billing Medicaid revenue (107.7 FTE) and the Pass-through grant (14 FTE) have been moved to the general fund.

The non-salary expenditures are budgeted for an overall increase of $\$ 17.1$ million, or $4.1 \%$ over the prior year. The increases in these expenditures are in a number of categories throughout the budget, including $\$ 2.8$ million in Administration for the upgrade of the human resources computer system, an increase in Instructional Textbooks of $\$ 3.4$ million, an increase in Transportation for expected increases in fuel costs, and an increase in Fixed Charges of \$12 million due to cost increases in health insurance, worker's compensation and FICA. These increases were partially offset by a decrease of $\$ 4.8$ million in Operations for utility expenditures.


Figure 3

- Administration and Mid-level administration - The budget for non-salary administration expenditures increased $\$ 2.1$ million or $19.6 \%$ over the prior fiscal year. This increase in budgeted expenditures is primarily attributed to the planned upgrade in the human resources computer system which will begin this year. Mid-level administration non-salary expenditures are budgeted for an increase due to the opening of Vincent Farm Elementary School and Imagine Discovery Charter School. Year-to-date expenditures in these categories are comparable to the prior year.
- Instructional salaries - The budget for instructional salaries was increased by $\$ 3.8$ million in FY2009 primarily to fund step increases. The budget increase also resulted from added instructional positions required to maintain small kindergarten class sizes and staff the new elementary school and the charter school, which opened in August 2008.
- Instructional textbooks and supplies - A significant portion of the instructional textbooks and supplies category is spent early in the fiscal year as orders are placed with vendors for textbooks and classroom supplies needed for the opening of school. The budget for this category was increased by $17.2 \%$, or approximately $\$ 3.4$ million for the system wide purchase of textbooks. To date, $\$ 11.8$ million, $50.4 \%$ of the FY2009 budgeted textbook funds has been committed; the remaining budget will be spent during the school year to purchase additional consumable classroom supplies, library books and other media.
- Other instructional costs - This category is comprised of commitments for contracted services, staff development, and equipment used to support the instructional programs. To date, $\$ 8.4$ million, $47.1 \%$ of the FY2009 budgeted funds have been committed. In the prior year, $\$ 10.8$ million, $60.7 \%$ had been committed. It is expected that the remaining funds will be utilized by year end.
- Special education - The special education category includes costs associated with the educational needs of students receiving special education services. The FY2009 salary budget includes funding for instructional positions previously funded through Special Revenue funds, step increases, and the cost of staff to support additional services. $\$ 35.5$ million ( $88 \%$ ) of the FY2009 special education non-salary budget is for private placement of children in non-public schools. To date, $92.4 \%$ of the budgeted funds for private placement, $\$ 32.8$ million, have been committed, compared with $75 \%$ committed at October 2007. This is the result of an effort by the Special Education Department to better project annual costs and the issuance of purchase orders that anticipate most of FY09 requirements.
- Student personnel and Health services - Year-to-date FY2009 expenditures for student personnel and health services are currently in line with the budget.
- Transportation - This category includes all costs associated with providing school transportation services for students between home, school, and school activities. Much of the transportation non-salary budget is committed early in the fiscal year to reflect the anticipated annual expenditures for contracts with private bus operators, fuel for vehicles, cost of bus maintenance, and other non-salary expenditures. The non-salary budget increased $\$ 2.4$ million, which can be attributed primarily to additional expenditures for increased cost of fuel.
- Operation of plant - This category contains costs for custodial and grounds keeping salaries for care and upkeep of grounds and buildings. Additionally, costs of utilities (including telecommunications costs, gas and electric, fuel oil, sewer, and water) are also included. The non-salary expenditure budget for this category has decreased $\$ 4.3$ million, $8.1 \%$ less than the prior year. This decrease is primarily attributable to a significant reduction anticipated in utility costs of $\$ 4.8$ million. Encumbrances for utilities have been established for approximately the full amount of the budgeted annual costs of $\$ 29$ million. Other expenditures in this category include the cost of building rent, $\$ 4$ million; property insurance, $\$ 1.3$ million; trash removal, $\$ 1.3$ million and other related expenditures. As of October 2008, $92.1 \%$ of the non-salary budget has been committed, compared with $88.8 \%$ as of October 2007.
- Maintenance of plant and capital outlay - The maintenance category consists of activities related to the service and upkeep of building systems and grounds. The non-salary expenditure budget for this category increased $4.7 \%$ over the prior year. This increase includes additional costs for contracted services to maintain and replace building systems throughout the schools. Year-to-date non-salary expenditures and encumbrances are $\$ 11.5$ million, $64.1 \%$ of the budgeted amount, as compared with $\$ 9.7$ million, or $56.8 \%$ in the prior fiscal year. Capital Outlay non-salary expenditures are $37 \%$ expended at October 2008, as compared to $17.5 \%$ expended in October 2007. This percentage increase is attributable to a significant reduction in the budget over the prior year, although the expenditures are comparable to FY2008.
- Fixed charges - This category includes the cost of employee benefits and other fixed costs. Health insurance and employer FICA consume $68 \%$ and $23 \%$ of the fixed charges budget, respectively. The FY2009 budget includes an increase of $\$ 12$ million resulting from increases in premiums for health insurance, worker's compensation, FICA and costs related to new positions. Year-to-date FY2009 expenditures and encumbrances are in line with the budget.


# Comparison of FY 2008 and FY 2009 Revenues, Expenditures, and Encumbrances <br> Budget and Actual <br> For the Periods Ended October, 2007 and 2008 <br> General Fund 

|  | FY 2008 |  |  |  |  |  |  | FY 2009 |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  | Adjusted <br> Budget |  | Total v/Exp/Enc. of 10/31/07 |  | Remaining <br> Budget <br> of $10 / 31 / 07$ | Percentage <br> Earned or Obligated |  | Adopted <br> Budget |  | Total Rev/Exp/Enc. as of 10/31/08 |  | Remaining <br> Budget <br> as of $10 / 31 / 08$ | Percentage <br> Earned or <br> Obligated |
| Baltimore County | \$ | 617,722,410 | \$ | 98,510,954 | \$ | 519,211,456 | 15.9\% | \$ | 646,094,092 | \$ | 123,846,933 | \$ | 522,247,159 | 19.2\% |
| State of Maryland |  | 506,997,547 |  | 163,895,841 |  | 343,101,706 | 32.3\% |  | 515,328,633 |  | 168,519,475 |  | 346,809,158 | 32.7\% |
| Other |  | 10,581,484 |  | 4,347,463 |  | 6,234,021 | 41.1\% |  | 10,993,000 |  | 6,174,249 |  | 4,818,751 | 56.2\% |
| Total revenues | \$ | 1,135,301,441 | \$ | 266,754,258 | \$ | 868,547,183 | 23.5\% | \$ | 1,172,415,725 | \$ | 298,540,657 | \$ | 873,875,068 | 25.5\% |

Expenditures and encumbrances

| Administration | salary <br> non-salary | \$ | $\begin{aligned} & 21,840,565 \\ & 10,828,185 \end{aligned}$ | \$ | $\begin{aligned} & 6,396,827 \\ & 4,385,774 \end{aligned}$ | \$ | $\begin{array}{r} 15,443,738 \\ 6,442,411 \end{array}$ | $\begin{aligned} & 29.3 \% \\ & 40.5 \% \end{aligned}$ | \$ | $\begin{aligned} & 23,768,272 \\ & 12,911,133 \end{aligned}$ | \$ | $\begin{aligned} & 7,434,860 \\ & 4,850,735 \end{aligned}$ | \$ | $\begin{array}{r} 16,333,412 \\ 8,060,398 \end{array}$ | $\begin{aligned} & 31.3 \% \\ & 37.6 \% \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | subtotal |  | 32,668,750 |  | 10,782,602 |  | 21,886,148 | 33.0\% |  | 36,679,405 |  | 12,285,595 |  | 24,393,810 | 33.5\% |
| Mid-level administration | salary |  | 68,796,100 |  | 20,173,287 |  | 48,622,813 | 29.3\% |  | 72,764,471 |  | 24,078,410 |  | 48,686,061 | 33.1\% |
|  | non-salary |  | 6,771,863 |  | 2,169,036 |  | 4,602,827 | 32.0\% |  | 7,163,918 |  | 2,450,922 |  | 4,712,996 | 34.2\% |
|  | subtotal |  | 75,567,963 |  | 22,342,323 |  | 53,225,640 | 29.6\% |  | 79,928,389 |  | 26,529,332 |  | 53,399,057 | 33.2\% |
| Instruction: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Instructional salaries | salary |  | 429,121,308 |  | 89,269,888 |  | 339,851,420 | 20.8\% |  | 432,912,938 |  | 107,746,741 |  | 325,166,197 | 24.9\% |
| Instructional textbooks | non-salary |  | 20,015,043 |  | 8,673,531 |  | 11,341,512 | 43.3\% |  | 23,460,316 |  | 11,819,258 |  | 11,641,058 | 50.4\% |
| Other instructional costs | non-salary |  | 17,857,804 |  | 10,833,703 |  | 7,024,101 | 60.7\% |  | 17,909,692 |  | 8,435,002 |  | 9,474,690 | 47.1\% |
| Special education | salary |  | 99,874,153 |  | 23,002,321 |  | 76,871,832 | 23.0\% |  | 105,171,833 |  | 28,267,163 |  | 76,904,670 | 26.9\% |
|  | non-salary |  | 39,276,393 |  | 29,285,439 |  | 9,990,954 | 74.6\% |  | 40,662,962 |  | 35,498,871 |  | 5,164,091 | 87.3\% |
|  | subtotal |  | 139,150,546 |  | 52,287,760 |  | 86,862,786 | 37.6\% |  | 145,834,795 |  | 63,766,034 |  | 82,068,761 | 43.7\% |
| Student personnel | salary |  | 6,351,880 |  | 1,764,698 |  | 4,587,182 | 27.8\% |  | 7,855,304 |  | 2,373,516 |  | 5,481,788 | 30.2\% |
|  | non-salary |  | 22,306 |  | 35,293 |  | $(12,987)$ | 158.2\% |  | 194,026 |  | 47,932 |  | 146,094 | 24.7\% |
|  | subtotal |  | 6,374,186 |  | 1,799,991 |  | 4,574,195 | 28.2\% |  | 8,049,330 |  | 2,421,448 |  | 5,627,882 | 30.1\% |
| Health services | salary |  | 11,723,020 |  | 2,454,617 |  | 9,268,403 | 20.9\% |  | 12,676,193 |  | 3,209,003 |  | 9,467,190 | 25.3\% |
|  | non-salary |  | 356,189 |  | 75,258 |  | 280,931 | 21.1\% |  | 284,255 |  | 111,297 |  | 172,958 | 39.2\% |
|  | subtotal |  | 12,079,209 |  | 2,529,876 |  | 9,549,333 | 20.9\% |  | 12,960,448 |  | 3,320,300 |  | 9,640,148 | 25.6\% |
| Transportation | salary |  | 28,584,825 |  | 6,657,881 |  | 21,926,944 | 23.3\% |  | 30,732,661 |  | 6,763,317 |  | 23,969,344 | 22.0\% |
|  | non-salary |  | 18,755,628 |  | 17,859,437 |  | 896,191 | 95.2\% |  | 21,250,729 |  | 19,960,159 |  | 1,290,570 | 93.9\% |
|  | subtotal |  | 47,340,453 |  | 24,517,318 |  | 22,823,135 | 51.8\% |  | 51,983,390 |  | 26,723,476 |  | 25,259,914 | 51.4\% |
| Operation of plant | salary |  | 37,822,008 |  | 10,926,422 |  | 26,895,586 | 28.9\% |  | 38,233,005 |  | 11,251,271 |  | 26,981,734 | 29.4\% |
|  | non-salary |  | 51,649,601 |  | 45,882,571 |  | 5,767,030 | 88.8\% |  | 47,354,582 |  | 43,608,866 |  | 3,745,716 | 92.1\% |
|  | subtotal |  | 89,471,609 |  | 56,808,993 |  | 32,662,616 | 63.5\% |  | 85,587,587 |  | 54,860,137 |  | 30,727,450 | 64.1\% |
| Maintenance of plant | salary |  | 11,745,239 |  | 3,123,919 |  | 8,621,320 | 26.6\% |  | 11,680,331 |  | 3,512,440 |  | 8,167,891 | 30.1\% |
|  | non-salary |  | 17,119,059 |  | 9,730,742 |  | 7,388,317 | 56.8\% |  | 17,918,446 |  | 11,490,068 |  | 6,428,378 | 64.1\% |
|  | subtotal |  | 28,864,298 |  | 12,854,661 |  | 16,009,637 | 44.5\% |  | 29,598,777 |  | 15,002,508 |  | 14,596,269 | 50.7\% |
| Fixed charges | non-salary |  | 232,785,046 |  | 55,782,579 |  | 177,002,467 | 24.0\% |  | 244,280,534 |  | 64,169,235 |  | 180,111,299 | 26.3\% |
| Capital outlay | salary |  | 2,719,761 |  | 770,763 |  | 1,948,998 | 28.3\% |  | 2,803,459 |  | 887,125 |  | 1,916,334 | 31.6\% |
|  | non-salary |  | 1,285,465 |  | 224,328 |  | 1,061,137 | 17.5\% |  | 426,665 |  | 157,559 |  | 269,106 | 36.9\% |
|  | subtotal |  | 4,005,226 |  | 995,090 |  | 3,010,136 | 24.8\% |  | 3,230,124 |  | 1,044,684 |  | 2,185,440 | 32.3\% |
|  |  | \$ | 1,135,301,441 | \$ | 349,478,316 | \$ | 785,823,125 | 30.8\% | \$ | 1,172,415,725 | \$ | 398,123,749 | \$ | 774,291,976 | 34.0\% |
| Total Salary |  | \$ | 718,578,859 | \$ | 164,540,625 | \$ | 554,038,234 | 22.9\% | \$ | 738,598,467 | \$ | 195,523,846 | \$ | 543,074,621 | 26.5\% |
| Total Non-Salary |  |  | 416,722,582 |  | 184,937,692 |  | 231,784,890 | 44.4\% |  | 433,817,258 |  | 202,599,903 |  | 231,217,355 | 46.7\% |
| Total expenditures and en | mbrances | \$ | 1,135,301,441 | \$ | 349,478,316 | \$ | 785,823,125 | 30.8\% | \$ | 1,172,415,725 | \$ | 398,123,749 | \$ | 774,291,976 | 34.0\% |

Figure 4
Prepared by: Office of Accounting and Financial Reporting, November 17, 2008

